



District No. 1 Commissioner: Phil Johnson  
District No. 2 Commissioner: David W. Sullivan  
District No. 3 Commissioner: John Austin

County Administrator: Philip Morley  
Clerk of the Board: Erin Lundgren

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**MINUTES**  
**Week of April 15, 2013**

Chairman John Austin called the meeting to order at the appointed time in the presence of Commissioner David Sullivan and Commissioner Phil Johnson.

**PUBLIC COMMENT PERIOD:** The following is a summary of comments made by citizens in attendance at the meeting and reflect their personal opinions:

- A citizen expressed concern about a recent SEIS traffic study for the Blackpoint Resort Development;
- A citizen stated: 1) Looking forward to the Community Input meeting scheduled on April 16, 2013 in Quilcene; and 2) Worthington Park in Quilcene is 80% funded;
- A citizen stated that a motion detection camera was installed on Snow Creek to see what kind of wildlife was in the area and caught two children playing; and discussed the benefits of using organic weed killer.

**APPROVAL AND ADOPTION OF THE CONSENT AGENDA:** Commissioner Johnson moved to approve all the items on the Consent Agenda as presented. Commissioner Sullivan seconded the motion which carried by a unanimous vote.

1. **AGREEMENT** re: 2013 Community Services Grant Funding; In the Amount of \$2,850; Gardiner Community Center
2. **AGREEMENT** re: Voluntary No Anchor Eelgrass Protection Zone Project; In the Amount of \$4,989 Grant Funded; Jefferson County WSU Cooperative Extension; Northwest Straits Foundation
3. **AGREEMENT NO. G1200189, Amendment No. 1** re: Coordinated Prevention Grant – Enforcement; In the Amount of an Additional \$32,000 for a Total of \$170,885; Jefferson County Public Health; Washington State Department of Ecology (DOE)
4. **AGREEMENT NO. 1363-72917** re: CHIPRA Technology Grant; In the Amount of \$4,200; Jefferson County Public Health; Washington State Department of Social and Health Services (DSHS)
5. **AGREEMENT NO. 1391-72916** re: Washington Connection, Data Share Agreement; No Dollar Amount; Jefferson County Public Health; Washington State Department of Social and Health Services (DSHS)
6. **AGREEMENT** re: Queets River Bridge Painting; County Project No. CR1881 Clearwater Road, M.P. 0.60 to M.P. 0.76, Federal Aid Project No. BHOS-16WA(001); In the Amount of \$1,856,000 (Bid Amount); Jefferson County Public Works; Western Industrial, Inc.

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7. **AGREEMENT CFDA NO. 20.205** re: Local Agency Federal Aid Project Prospectus and State Funding for Center Road Overlay Project – Phase 5; In the Amount of \$933,000; Jefferson County Public Works; Washington State Department of Transportation (DOT)
8. **AGREEMENT CFDA NO. 20.205** re: Local Agency Federal Aid Project Prospectus and State Funding for Center Road Overlay Project – Phase 6; In the Amount of \$1,015,000; Jefferson County Public Works; Washington State Department of Transportation (DOT)
9. Payment of Jefferson County Vouchers/Warrants Dated April 8, 2013 Totaling \$284,051.28
10. Payment of Jefferson County Payroll Warrants Dated April 5, 2013 Totaling \$773,537.52 and A/P Warrants Done by Payroll Dated April 5, 2013 Totaling \$671,526.13

**COMMISSIONERS BRIEFING SESSION:** The Commissioners each provided updates on the following items:

Chairman Austin

- Attended an informative meeting of representatives from the Nurse Family Partnership with Clallam, Kitsap, and Jefferson Counties and Port Gamble S’Klallam Tribe.
- Participated in a conference call with the State Association of Local Public Health Officials.

Commissioner Johnson

- Traveled to Olympia and attended: 1) Heritage Caucus meeting; 2) Olympic Region Clean Air Agency meeting; 3) Meeting with Deputy of the Governor regarding the Peninsula Development Association (PDA); and 4) Meeting with Allison Brooks, Historical Preservation regarding the Worthington Park Project in Quilcene.
- Attended the Whale Trail meeting in Kalaloch.
- Will be attending a Legislative Steering Committee meeting and another Heritage Caucus meeting this week.

Commissioner Sullivan

- Reported that the Public Works Trust Funding that was swept in the Senate budget and not in the House budget are critical for many infrastructure funds.
- Participated in a town hall meeting that was well attended last week. During the meeting he asked about HB1512 - Fire Flow and Fire Hydrants and how they are funded. Supporters do not expect too much opposition on this bill.
- Reminded everyone about the PERC Tax Blues Breakfast scheduled for April 17, 2013 beginning at 6:15 a.m.

The meeting was recessed at 9:38 a.m. and reconvened at 1:34 p.m. with all three Commissioners present.

**UPDATE re: Irondale Beach Community Park:** Public Works Director, Frank Gifford updated the Board on the parking issue at Irondale Beach Park. Washington State Department of Fish and Wildlife (WDFW) own the parking lot and have posted signs requiring that each vehicle



have a Washington State Parks Discover Pass. Local citizens use the parking lot to access the County park. He met with WDFW staff who indicated they are not willing to work with the County to resolve this issue. He will continue working with County staff to come up with other solutions.

**COUNTY ADMINISTRATOR BRIEFING SESSION:** County Administrator Philip Morley reviewed the following with the Board.

- Calendar Coordination:
  - SPECIAL MEETING: Shoreline Master Program (SMP) Public Hearing on April 15, 2013 at 6:00 p.m. in the Superior Court Courtroom
  - Commissioner Johnson will attend a Collective Impact meeting on April 16, 2013
  - SPECIAL MEETING: Community Input meeting on April 16, 2013 at 7:00 p.m. at the Quilcene Community Center
  - PERC Tax Blues Breakfast on April 17, 2013
  - Chairman Austin will attend the Budget Committee meeting on April 17, 2013
  - Commissioner Johnson will attend the Integrated Watershed Plan meeting on April 17, 2013
  - Chairman Austin and Commissioner Johnson plan on attending the Hood Canal Coordinating Council (HCCC) Meeting on April 17, 2013
  - Commissioner Johnson will attend the Legislative Steering Committee Roundtable on April 17, 2013
  - Commissioner Johnson will attend the Legislative Steering Committee meeting on April 18, 2013
  - Chairman Austin and Commissioner Sullivan will be attending the Jefferson Land Trust Breakfast
  - Chairman Austin and Commissioner Sullivan will be attending the Health Board meeting on April 18, 2013
  - Commissioner Sullivan will be attending the Quilcene Museum Opening "Spring Fling" on April 20, 2013
  - On April 22, 2013 there will be a Port Ludlow Associates Development Extension Update
  - Quarterly Elected Officials/Department Heads Lunch on April 22, 2013
  - SPECIAL MEETING: Community Input meeting on April 22, 2013 at 7:00 p.m. at the Port Ludlow Beach Club
  - Finance Committee meeting on April 23, 2013
  - Commissioner Johnson will attend a Metropolitan Park District (MPD) Steering Committee meeting on April 23, 2013
  - Chairman Austin will attend a JeffCom meeting on April 25, 2013
  - Chairman Austin will attend a Jefferson-Port Townsend Regional Emergency Preparedness (JPREP) meeting on April 26, 2013
  - Commissioners will attend the Brinnon Loyalty Day Parade on April 26, 2013
  - Commissioner Johnson will be out of the office April 25 through May 5, 2013
  - Next week is a 5<sup>th</sup> Monday week – There will be No Commissioner meeting



- **SPECIAL MEETING:** Community Input meeting on May 9, 2013 at 7:00 p.m. at the Brinnon Community Center
- Commissioner Johnson may attend a Salmon Recovery Conference in Canada on May 14-16, 2013
- Monday, May 27, 2013 is Memorial Day – The Board will meet on Tuesday, May 28, 2013
- There is a conflict with using the Chambers on May 28, 2013 so the County Administrator Briefing Session will end at 3:00 p.m.
- Chairman Austin will be out of the office May 29, 2013 through June 3, 2013
- Legislative Session:
  - Discussion re: State Budget for Regional Support Network (RSN) (See Action Item Below)
  - HB 1512 allows water purveyors to cover cost of fire suppression (not fire districts). Will be voted on tomorrow.
  - Worthington Park Funding HB 1089 Capital Budget.
  - Puget Sound restoration Funds in budget \$60 million Senate - \$80 million. If at lower level, Indian Island project would be lost.
  - Growth Management Act (GMA) funding – Cut in House (Funded by Senate).
  - Dosewallips Waste Water Treatment is in both House and Senate.
  - Short and Dabob Bay Funded.
  - Discovery Bay Trail and Rest Stop
- Miscellaneous Items
  - Negotiation Update
  - Strategic Planning
- Future Agenda Items (Not Discussed)

**Letters of Support for Mental Health Funding (2):** Commissioner Sullivan moved to send letters of support to State Representatives Kevin Van De Wege and Steve Tharinger for continued Mental Health funding in the Biennium Budget. Commissioner Johnson seconded the motion which carried by a unanimous vote.

**NOTICE OF ADJOURNMENT:** Commissioner Johnson moved to adjourn the meeting at 3:28 p.m. until the next regular meeting or special meeting as properly noticed. Commissioner Sullivan seconded the motion which carried by a unanimous vote.

JEFFERSON COUNTY  
BOARD OF COMMISSIONERS

SEAL:

John Austin, Chair

ATTEST:

Phil Johnson, Member

Leslie R. Locke  
Deputy Clerk of the Board

David Sullivan, Member



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**DRAFT**



**DRAFT** SPECIAL MEETING  
MINUTES  
Week of April 15, 2013

Chairman Austin called the meeting to order at 6:05 p.m. in the Superior Court Courtroom at the Jefferson County Courthouse, 1820 Jefferson Street, Port Townsend, Washington in the presence of Commissioner Phil Johnson and Commissioner David Sullivan. Staff present included County Administrator Philip Morleyk, Associate Planner Michelle McConnell and Planning Manager Stacie Hoskins.

***HEARING re: Revised response to Washington State Department of Ecology (DOE): In-Water Finfish Aquaculture required changes #13-15; Shoreline Master Program (SMP) update (MLA08-475):*** Associate Planner McConnell explained the basis for the hearing and stated that handouts and maps were provided so that everyone can be informed on what is being proposed. She commented that the Washington State Department of Ecology (DOE) has already provided tentative approval of the locally approved Shoreline Master Program (SMP), pending a handful of required and recommended changes. Together with some additional changes that staff identified, there were 63 changes that needed to be made. Of those, the Department of Community Development (DCD) managed to take care of all but 3 changes. These last changes involve finfish aquaculture and the DOE's stance that Jefferson County cannot ban all finfish aquaculture in the area. Associate Planner McConnell stated that staff has been working toward a provision that would allow this use and ensure adequate protection of resources. Their solution is to include geographic limitations along with specific performance standards that would be part of a conditional use permit process.

Chairman Sullivan opened the hearing for public testimony.

Michel Felber, Port Townsend: Submitted and reviewed his written testimony. (See permanent record).

Tom Jay, Chimacum: Stated he is one of the hundreds of Jefferson County residents who are working to restore the salmon population, and stated they have been successful. Due to their efforts, they were able to bring Wild Summer Chum back to Chimacum Creek and enhanced the run in Salmon Creek to the point where both runs are self sustained again. They have also built habitat for Coho Salmon here in Jefferson County. Mr. Jay stated over 20,000 hours have been spent by those working in our County to restore the salmon population. He is against net pens for the same reason the previous speaker mentioned. In the long run, he stated that the fish pens were non-sustainable because they depend on fossil fuels and they depend on mining resources in the aquatic environment that we cannot afford to mine such as krill. Mr. Jay commented that in order to avoid dyeing their fish, fish pen farmers have been feeding their fish krill to give them a more sea-like taste and color. He believes the health of the environment is at stake. Salmon are the keynote species of the ecosystem here. If the salmon perish, the forest will perish because the salmon feed the forest. The whole ecosystem is designed around the return of this great nutrient resource. Mr. Jay stated to live within our means, we should live off our wild fish and have a terminal area fishery that we can productively harness, but not use net pens.



Diane Jones, Port Townsend: Stated she is against any fish net pens in Jefferson County and read aloud the highlights from her submitted written testimony. (See permanent record). Ms. Jones provided a letter from the Beckett Point Fisherman's Club. (See permanent record)

David Woodruff, Port Townsend: Submitted and reviewed his written testimony. (See permanent record) Mr. Woodruff stated he watched a documentary called "Salmon Confidential" and strongly urged everyone to watch it as well.

Jerry Johnson, Secretary of the Local Chapter of the Puget Sound Anglers (PSA): Stated that the PSA is communicating with the Department of Fish and Wildlife (DFW) Commissioners and staff. He explained that recreational fishing generates several billions of dollars for this state's economy. Washington has spent hundreds of millions in taxpayer dollars to protect and bring back the wild stock. Local tribes have recently sued the State of Washington Department of Natural Resources (DNR) for not correcting culverts that were incorrectly put in, preventing salmon from reaching estuaries to spawn. Mr. Johnson also mentioned he saw the video "Salmon Confidential" by Alexandra Morton. He visited the north end of Vancouver Island, British Columbia and witnessed firsthand net pen farming and talked to the divers who work the net pens every day. Mr. Johnson stated that Ms. Morton proved that as wild young smelt swim by the net pens, they are inundated with sea lice and their mortality rate increases. We cannot outlaw the net pens in Jefferson County, but the placement of the net pens is critical to keep them away from the migration routes of the smelts. These are smelts that come out of hatcheries that are under-funded, but smelts are also coming from natural rivers too. Mr. Johnson thanked the Board for taking his statement into consideration.

O'Neill D. Louchard, Port Townsend: Is in agreement with previous public comments. She pointed out SMP Article 9.6.B.5 which states "the public interest suffers no substantial detrimental effect." She believes there will be a very substantial effect on the health and well being of the ecosystem and people, by having less nutritional fish to eat. Ms. Louchard stated that the most damaging aspect of feed lots is the destruction of the natural communities and the collapse of the markets for them. This is one of the things that happen when people do not buy the wild fish. The new fish become proprietary and owned by a corporation and thus, dominate the market. She elaborated that when our food is owned, rather than being a public common where fisherman can go out and fish, this is a very dangerous direction to go in. She commented that we have already seen what happens when food is being owned by a corporate entity. Ms. Jones previously submitted her written testimony. (See permanent record)

Al Latham, Chimacum: Is in agreement with previous public comments. He started off by thanking the Commissioners and other County staff for their efforts to counter the DOE mandate to allow saltwater net pens, under the SMP. Mr. Latham opposes the selection of the locations of the proposed net pen areas, as they're right in the migration quarters for the young salmon. He commented that it was ironic that DOE pushed for more extensive land use, water use and agricultural controls in the name of salmon and water quality, but on the other hand, is requiring the County to allow saltwater net pens that pose a threat to the salmon stocks they've worked so hard to protect. He also stated that millions of Federal, State and County taxpayer dollars and thousands of volunteer hours have been spent to protect and improve salmon habitat in the Chimacum Creek Watershed. The Endangered Species Act (ESA) reported that the Summer Chum salmon that have been reintroduced into Chimacum Creek are thriving. The whole stock of Summer Chum in the Hood Canal and in the Straits are well on their way to recovery and de-listing from the ESA. Mr. Latham added that net pens in Port Townsend Bay could



potentially have a very negative effect on the Chum, especially when it comes to out-migrating juvenile salmon. He stated that one site on Glen Cove is where salmon would travel as it is right up the way from Chimacum Creek. This could set back the timeline from de-listing the species from the ESA. He added that the DOE hammers farmers based on the potential to pollute, but is pressing the County to allow net pens that will have concentrated amounts of excess feed and salmon waste in the salmon migration path; creating a condition to potentially pollute. Mr. Latham believes the DOE should praise the County for trying to keep net pens out of our saltwater environment instead of forcing us to allow it. He stated that hopefully DOE will respect what the County has come up with and accept it, and allow the SMP process to conclude. He thanked the County again for standing tall on this issue.

Doug Millholland, Port Townsend: Began by saying that his people have been catching salmon in these waters for five generations. He is upset that the County is being forced to take on this situation. He talked about the film that other public commentators have mentioned. It is shocking to him that the major runs on the Fraser River are collapsing because of the exposure of native stocks to the distribution of illnesses that are endemic to the net pens. The film talked about how it was impossible for the people who are bird dogging the approved process to access the data around morbidity on the fish pens. He believes that at the very least, the local public should have access to morbidity data and that it should be included in the SMP. Mr. Millholland explained that the arrival of the diseases in Canada have been hidden. He stated that the process of corporate domination of the various levels of government is so advanced, that it comes down to the independent and meritocratic power of local regulators and observers to honestly present what they are finding. He believes that when that begins to get crushed, by the power of multinational organizations, all of us are in tremendous trouble, as the salmon documentary film describes. Mr. Milholland believes with other previous commentators, that the protection of migratory paths has got to be critical. The specific distances mapped out in the SMP are inadequate. He has talked with local fisherman who have found Fraser River schools as they fish North of the Fraser where the water meets at the Salish Sea. He stated that the fish from the Fraser River appear to be quite ill. If that's the future for this area, he believes that it would be a tremendous blunder to allow it. Mr. Milholland urged the County to take a stand against fish pens and consider saying 'no' to the DOE, even if it means going to jail. He added that Brent Shirley stood his ground years ago when the sewer plant was being proposed and stated he wouldn't do it.

George Yount, Port Townsend: Stated he is speaking on behalf of the Jefferson County Democrats who have adopted a resolution opposing the Atlantic salmon net pen operations in Jefferson County's waters. He submitted and reviewed his written testimony. (See permanent record).

Ernest Sauerland, Port Townsend: Is in agreement with the previous public comments. He read the mission statement and goals of the of the DOE: "*The Mission of the Department of Ecology is to protect, preserve and enhance Washington's environment and promote the wise management of our air, land and water for the benefit of current and future generations.*" The DOE goals are: "*Prevent pollution, clean up pollution, support sustainable communities and natural resources.*" Mr. Sauerland stated that he has been to DOE meetings where they advise that they are creating jobs. He wants to know how the DOE has the authority to tell a community that is strictly against net pens, to make them have them. Does it have to go clear to the Governor? He believes the DOE is not following their mission statement. There are other methods of farming fish. In Massachusetts, they fish farm upland and it's very economical and it works. He stated that his septic system has to work better than the proposed fish pens do and that it is ridiculous. He believes there should be a way to see how the DOE has the power to make their decisions.



June Sinclair, Port Ludlow: Submitted and reviewed her written testimony. (See permanent record)

Doug Campbell, Port Townsend: Opposes fish farms. He stated he lived in Kitsap County for 22 years. He remembers when there was a foreign-owned fish farm constructed at Manchester and South Kitsap County. He advised that one year the net pens were partially destroyed during a storm and thousands of farm fish escaped into Puget Sound. He also mentioned that he sailed up to parts of Vancouver Island where he experienced the smell of the fish farms, and that they stink. He stated he can smell a fish farm from three miles away. He believes that if there were to be a fish farm set up in the bay, foreign owned or American owned, when the wind is blowing right it will have a negative effect on tourism. Mr. Campbell thanked the Commissioners for their support.

Linda Sutton, Port Townsend: Agrees with previous comments made by the public. She pointed out that this particular hearing was so different compared to the one she saw in Olympia regarding the same topic. She stated that in Olympia's hearing, massive amounts of people in the fish farm industry were pushing their thoughts and the general public was limited to two minutes a person. She stated she previously submitted her written testimony. (See permanent record) Ms. Sutton asked that the Commissioners exercise extreme precaution during this phase of the process. She noted that it should be added to the SMP the requirement of pen operators to conduct regular testing of the fish for certain viruses and the testing of toxic substances that are being used in the fish feed. She believes that British Columbia is covering up their findings regarding fish diseases. Ms. Sutton suggested that the testing for these diseases should be paid for by the fish farming operators to the State of Washington. She added that an independent laboratory should do the testing and make the results readily available to the public. Ms. Sutton mentioned that in Scotland and Norway they are using pesticides to successfully prevent sea lice from forming shells on fish and crabs.

Gene Farr: Addressed the concern for net pens in regards to safety and health, but stated that civilization has been farming various animals and crops for years without a problem. He stated that the USDA, FDA, local Health Departments, EPA and DOE are all agencies that assure the environment isn't harmed as we do these things. He referenced a previous email he sent. Mr. Farr advised that back in 2000, the UN stated that about 25% of the fish eaten during those years were farmed fish. That number is now up to around 50%. He wants to see accommodations made for this very important crop that's necessary for the world's food supply. He pointed out the need to do this smartly, with appropriate zoning and regulations. Mr. Farr commented on two benefits to fish pen farming; by farming the fish, we are not decimating the natural fisheries and the new industry in this area would provide much needed jobs. He wants everyone to consider the benefits of fish pen farming in a safe and healthy manner.

Mike Regan, Port Hadlock: Started off by addressing some of Mr. Farr's statements regarding farming not causing harmful effects. Mr. Regan believes that is not true. Corporate farms are poisoning us in many ways as do fish farms. He also commented on Mr. Farr's statement regarding new jobs being brought to the area. He believes that while some jobs may be created by fish pen farming, the harm to our native salmon will take away a lot of jobs. We already have jobs here in fishing and fish marketing he mentioned. Mr. Regan stated the amounts of possible jobs is negligible compared to the dangers and harmful effects fish pens may cause. He asked a question regarding the SMP marked 'Policies' Article 2.B. He wants to strike out the section on mitigation asking "How can you mitigate the use of chemicals; etc, after the salmon have already been depleted?" Mr. Regan would also like to take out the verbiage 'known to be harmful' from that section of the SMP stating: if they are known to be harmful, they





should not be used at all. He doesn't believe the Commissioners will be thrown in jail for standing up for the rights of the community. He mentioned the Pit to Pier issue and the County is paying for standing up to the State for protecting the rights of the community and the environment. He urged the Board to pass a very strict measure that will end up, in effect, not allowing the use of fish pens.

Gordon King, Port Townsend: He is in support of the SMP and stated it is long overdue. He explained that the long process of the SMP has led to the loss of ecological function with development along the shoreline. He stated there was inaccurate comments regarding the net pen industry. Mr. King addressed one such comment regarding the depletion of salmon in the Northwest was due to net pens. He said that there aren't many net pens in Oregon and California, yet they have major problems with salmon stocks. In reference to a comment previously made regarding the Fraser River run, Mr. King noted that in 2010 they had the largest return of fish to the Fraser River since 1913. He believes the salmon pen industry is very well regulated, particularly in the United States. He noted that wild fish in Puget Sound have more PCB's and dioxins than farmed fish due to fish farmers having the ability to choose where to get their fish feed from, and wild fish do not. Mr. King commented that the waters in the Puget Sound are polluted with PCB's and other negative chemicals in the water column. He indicated that a previous commentator spoke about IHN and ISA as being fish diseases. Mr. King elaborated that IHN is an endemic disease, it is not introduced by salmon and that ISA has never been properly identified in the Northwest. There has been some PCR traces which could be around he said, but it has not been demonstrated as being introduced by salmon net pens. He believes that if the SMP passed, which he would like to see, he would be extremely surprised if net pens ended up in Jefferson County, particularly because the community does not like or want them.

Sidney Collins, Port Townsend: He believes those that propose net pen farms don't care about the community; fisher people, boaters, waters, ecology, tourist or any of our residents. He stated that the DOE is not our friend and acting more like the Department of Commerce. Mr. Collins elaborated that the DOE is a lap dog, not a watch dog. This is a repeating pattern in our states and our whole nation. He mentioned that when we regulate something, we are accepting it, and that is not acceptable. Regarding a previous comment made by someone who noted the smell of net pens, he expressed that net pens are a lot like filthy pig pens. Aqua feed lots are filthy, toxic and dangerous to our water and our salmon. Mr. Collins pointed out that in Pennsylvania, Republicans were against pig feed lots and initiated a Jurisdictional Dispute, challenging the State and Federal Governments, and most of them won. He added that we have a right to our sovereignty and a right to defend ourselves against bureaucracies that come down here and don't care about us. He would like to see the DOE be more like a Department of Ecology, and in his opinion, they are not. Mr. Collins stated that he would help break out the Commissioners if they went to jail for standing up against fish pens. He mentioned that when you have a septic tank, there has to be a drain field. He believes net pen farming in our area would cause our waters to be like a septic drain field for the pens. He wants to see pen farmers have insurance for any and all harm they might do to our salmon and our waters or anything here. If they have to insure, it is dangerous, impractical, toxic and harmful, Mr. Collins believes they won't do it.

Joan Quackenbush, Port Townsend: Submitted and reviewed her written testimony. (See permanent record)

Joel Kawahara, Quilcene: Submitted and reviewed his written testimony. (See permanent record)



Lorna Smith, Port Townsend: Is appalled by the position of the DOE and that DOE is forcing Jefferson County into this position. She stated that County staff is aware of her efforts on the State Environmental Policy Act and the SMP for many years in a professional capacity. She emphasized that those laws are meant to protect our natural environment. She added that she has read enough about net pens to know that there are no ways to mitigate the impacts. Ms. Smith believes it is like a game when it comes to having conditional permits and that impacts can be mitigated. She believes you cannot mitigate impacts of net pens and the reason is that they are not self contained. Water flows in and out of them and the pathogens and the pollution flow in and out with them as well. She stated the British Columbia fisheries have been affected by the net pens. She commented on the film that was previously mentioned by other commentators pointing out Alexandra Morton's research. Ms. Smith mentioned that in 1990 the Sockeye run on the Fraser River was one of the biggest fish runs on the west coast. There was a nosedive decline coincidental to the establishment of fish pens in the nearby vicinity. She referenced Alexandra Morton's study that claimed there were a lot of fish entering those waters, but they died before they spawned. The study also stated these fish died of fish born Leukemia. Ms. Smith reiterated that you cannot mitigate for these kind of effects or necessarily know to head them off. She urged the Commissioners to go back to Olympia and meet with the Governor and the DOE and tell them they tried but the community won't accept it and we need to try another option.

Darrell Smith, Port Townsend: He wanted to thank the Commissioners and the Jefferson County Administration for their efforts to mitigate a bad decision from DOE. He said it was similar to keeping unstable dynamite in your house. He stated he was a graduate student of Washington State University in the 1970's working in the fisheries and wildlife programs. Mr. Smith mentioned that back then, those programs had a strong interest in food science. There was worry about what may happen because they knew that organisms were a moving target that grew and evolved. He is concerned about the security of net pens and pointed out the power of the winds in this area during the winter months. While Mr. Smith was a graduate student, he worked on producing gear that would hold fish, just to have it blow up and broken down by flows and by unforeseen circumstances. He is concerned for the integrity of our natural fish and resources. He mentioned the hard work of those in the community who have been trying to fix mistakes from the past and work on damaged fish runs. Mr. Smith stated mitigation was very difficult and that most people working in wildlife and fisheries programs would believe that you cannot mitigate after a loss. It takes years. He brought up a previous comment made regarding farming and added that we have been farming for 20,000 years, but when it comes to fish pen farming, we have a very long way to go. He added that fish is a very delicate resource and it needs to be protected.

Peter Guerrero, Port Townsend: Thanked the Commissioners for their efforts. He believes the risk to the salmon population is too great to allow for commercial enterprises to endanger these iconic species. The economic value of our native salmon populations far outweigh the economic benefits that would be derived from commercial operations. Mr. Guerrero submitted and reviewed his written testimony. (See permanent record)

Sally Schumaker, Port Townsend: She stated she is a citizen watchdog and came to the hearing, not knowing much about the subject. She said she was quite impressed with the quality of the testimonies that were heard. She was informed that with DOE's requirements, it appeared there was not much hope regarding net pens. Ms. Schumaker admires those that came and spoke and it gives her hope that maybe the Commissioners could go to the State and say no. She mentioned she was just at the hearing as an observer and was very impressed. She reiterated that she hoped the Commissioners would have the courage to say no to DOE.

Hearing no further testimony, the public hearing was closed.

***NOTICE OF ADJOURNMENT:*** Chairman Austin moved to adjourn the meeting at 7:20 p.m. until the next regular meeting or special meeting as properly noticed.

JEFFERSON COUNTY  
BOARD OF COMMISSIONERS

SEAL:

John Austin, Chair

ATTEST:

Phil Johnson, Member

Erin Lundgren  
Clerk of the Board

David Sullivan, Member



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County Administrator: Philip Morley  
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**DRAFT**

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**MINUTES**

**Special Meeting**

**April 16, 2013**

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**DRAFT**

Chairman John Austin called the meeting to order at approximately 7:00 p.m. at the Quilcene Community Center. Also present were Commissioner David Sullivan, Commissioner Phil Johnson, Treasurer Judi Morris, Superior Court Clerk Ruth Gordon and County Administrator Philip Morley. Attending from other agencies were Port of Port Townsend Commissioner Leif Garrison and Port Manager Larry Crocket; Public Utility District (PUD) #1 Commissioner Wayne King; and Quilcene Fire District Chief Larry Karp and Retired Chief Moe Mosier.

County Administrator Philip Morley served as meeting facilitator and welcomed everyone. He introduced the Elected/Appointed Officials who each gave a report on current activities they are involved in.

After introductions and review of the format for the participatory exercise, the following citizen questions and comments were discussed:

#### **BUDGET AND FINANCE**

- Is it a law, State or County that funds must be held by a bank within the County?
- Why has the venue for the Pierce trial not changed to another County given the fact that the majority of Jefferson County residents know all about it?

#### **MISCELLANEOUS**

- Quilcene citizens are exploring more local services for our aging community. How can the County help?
- Special Event handling is not well described or understood by County staff.
- Can we do a fire rescue training center here in Quilcene integrating local/state/federal pieces for major responses?
- On Shoreline Master Program (SMP) fish net pens: Where are we? Can you share any recommendations?
- Is there a possibility of re-funding Dove House?
- What is the status of the quest for commercial fire flow for the rural village commercial zoned properties?

#### **ENVIRONMENTAL HEALTH**

- Toilets on the Big Quilcene River: Public health, maintenance, and liability.
- Sanitation of all public accessed property.
- Many citizens live off the grid and need the use of community center water. Can we meter this well and have them simply pay with coin or is this too expensive?
- Vault toilet North side also at Quilcene River.



**DRAFT**



- County property on Rodgers Street, next to Big Quilcene River (North bank). Volunteer good stewards of the land. Care and maintenance.
- Given the people who have little or no residential water, what is the County's position on approved composting toilets vs. outhouses?

**PARKS & RECREATION**

- Thank you for special attention to House Budget Bill 1089 \$210,000 for Worthington Park. What can Quilcene Community do to secure these funds?
- Why is there no funding to keep the County parks open and maintained? Leland campground will be closed because the volunteers are burned out. It was making money for parks and recreation. No longer.
- Have the Commissioners considered proposing (to the voters) a levy lid lift to enable the County to continue delivering services desired by the citizens? Does the County have any banked capacity (property tax levy)?
- The changed circumstances since the ERPRC recommendation was accepted (to develop a proposal for an Metropolitan Parks District (MPD)). The relative merits of general purpose Government vs. a collection of specific purpose districts. The differences between urban-level services and rural-level services and how those distinctions apply to the assets and services proposed to be included in an MPD.

**ROADS & TRAILS**

- Can we get local/State efforts going to get three blocks of path smoothed out enough so that children would ride bikes on path, not on highway from school or wherever?
- Pot holes right outside missing street signs have been asking for two years.
- Traffic control in Quilcene.

**NOTICE OF ADJOURNMENT:** Commissioner Johnson moved to adjourn the meeting at 9:23 p.m. until the next regular meeting or special meeting as properly noticed. Commissioner Sullivan seconded the motion which carried by a unanimous vote.

JEFFERSON COUNTY  
BOARD OF COMMISSIONERS

SEAL:

John Austin, Chair

ATTEST:

Phil Johnson, Member

Leslie R. Locke  
Deputy Clerk of the Board

David Sullivan, Member



District No. 1 Commissioner: Phil Johnson  
District No. 2 Commissioner: David W. Sullivan  
District No. 3 Commissioner: John Austin

County Administrator: Philip Morley  
Clerk of the Board: Erin Lundgren



**DRAFT**



**DRAFT**

**MINUTES**

**Week of April 22, 2013**

Chairman John Austin called the meeting to order at the appointed time in the presence of Commissioner David Sullivan and Commissioner Phil Johnson.

**PUBLIC COMMENT PERIOD:** The following is a summary of comments made by citizens in attendance at the meeting and reflect their personal opinions:

- A citizen commented on net pens. There are viruses that can destroy our salmon; and
- A citizen stated: 1) it is appalling that someone could bomb innocent people; 2) the second step of the great depression is upon us; and 3) concern about the possibility of the Port Townsend Paper Mill closing and the impacts that will have on the local hospital.

**APPROVAL AND ADOPTION OF THE CONSENT AGENDA:** Commissioner Johnson moved to approve all the items on the Consent Agenda as presented. Commissioner Sullivan seconded the motion which carried by a unanimous vote.

1. **AGREEMENT NO. 1363-73712** re: Long Term Payable, Amount is Based on Annual Review; Jefferson County Public Health; Washington State Department of Social and Health Services (DSHS)
2. **Advisory Board Resignation** re: Gardiner Community Center Advisory Board; Suzanne Rehder
3. **Advisory Board Appointments (2)** re: Gardiner Community Center Advisory Board; Three (3) Year Terms Expire May 7, 2016; Barry Wood and Joyce Posey
4. **Advisory Board Appointments (2)** re: Jefferson County Peninsula Regional Support Network (PRSN) Advisory Board; Three (3) Year Terms Expire April 22, 2016; Karen Ciccicone and Jackie Brown
5. Payment of Jefferson County Vouchers/Warrants Dated April 9, 2013 Totaling \$3,126.98 and Dated April 15, 2013 Totaling \$551,837.07

**COMMISSIONERS BRIEFING SESSION:** The Commissioners each provided updates on the following items:

Chairman Austin

- Traveled to West Jefferson County to visit the Sheriff's annex and met with Hoh Tribe Executive Director, James Jamie;
- Will be attending the Brinnon Loyalty Day Parade.

Commissioner Johnson

- Traveled to Olympia and attended: 1) Heritage Caucus meeting and spoke on behalf of Worthington



Park in Quilcene; 2) Washington State Association of Counties (WSAC) Roundtable; 3) Legislative Steering Committee meeting; and 4) Puget Sound Partnership Leadership meeting where he commented on Net Pens;

- Participated in an Integrated Watershed Plan meeting with the Hood Canal Coordinating Council (HCCC);
- Informed the Board that he will be out of the office the end of this week and all of next week.

Commissioner Sullivan

- Attended a Peninsula Regional Transportation Planning Organization (PRTPO) meeting to discuss the Freight Plan;
- Will also be attending the Brinnon Loyalty Day Parade.

**Presentation and Possible Approval re: AGREEMENT for Chimacum Safe Routes to School, Education and Encouragement with ReCyclery:** Josh Peters, Public Works Engineer III provided the Board with a history of the Safe Routes to School Program. Currently, 177 schools participate in this program providing safe biking and walking conditions to children while traveling to school and afterschool activities. This program encourages children to exercise by biking or walking to school; reduces congestion around the school zone; and improves air quality. Grant funding will provide for improvements to the crosswalk at SR19 and West Valley Road at Chimacum School. Development of a separate walking/biking trail to Fern Way is planned that will connect with HJ Carroll Park and eventually the Rick Tollefson Memorial Trail. The trail will allow pedestrian access to the Jefferson County Library and Port Hadlock.

Matt Tyler, Parks and Recreation Manager stated that he is involved in the education and encouragement component of this grant. He introduced Kees Kolff, President of the Recyclery.

Kees Kolff discussed the low percentage rate of children who walk or bike to local schools. The lack of exercise contributes to the high rate of obesity in children. The goal is to increase the amount of children who walk or bike to school. The Recyclery has started a County-wide campaign called "Step on it" to promote safe routes for children who bike and walk. Partners of this program include Jefferson Healthcare, YMCA, Jefferson County Parks and Recreation, The Broken Spoke, Peninsula Daily News and the Leader.

Commissioner Sullivan moved to approve the Chimacum Safe Routes to School, Education and Encouragement agreement with the Recyclery. Commissioner Johnson seconded the motion which carried by a unanimous vote.

The meeting was recessed at 9:55 a.m. and reconvened at 10:04 a.m.

**HEARING re: 2013 First Quarter Budget Appropriations/Extensions for Various County Departments:** Anne Sears, Budget Consultant gave a brief explanation of the requests for budget appropriations/extensions for various County departments.

- Juvenile Services; \$13,000 for supplies. Clerical correction; line item was not included in the

2013 budget; Still meets the total budget set for 2013.

- Non-Departmental: \$46,302 for Court Appointed Attorney for Pierce Trial
- Sheriff Boat Safety: \$140,120 for expenses; Revenue will off-set some of the expenses; Funded in 2012 and carried over into 2013.
- WSU Cooperative Extension: \$18,440 for 2012 water quality program carried over into 2013 and LandWorks Collaborative Internship Program.
- Conservation Futures Fund: \$303,515 for property acquisitions.
- Drug Fund: \$10,000 to replenish drug investigation fund.
- Reet Technology Fund: \$7,000 for costs associated with new software program.

Chairman Austin opened the hearing for public testimony.

Mike Belenski: Questioned what the procedure is for getting an item or issue included on the agenda. He is concerned about the lack of discussion for the appropriations/extensions of funds.

Hearing no further testimony, Chairman Austin Closed the hearing.

Commissioner Johnson moved to approve **RESOLUTION NO. 17-13** re: 1<sup>st</sup> Quarter 2013 Budget Appropriations / Extensions for various County departments. Commissioner Sullivan seconded the motion which carried by a unanimous vote.

**Presentation and Possible Approval re: Duckabush and Big Quilcene Rivers Salmon Recovery Grants:** Tami Pokorny, Environmental Health Specialist II presented a powerpoint presentation to the Board outlining two salmon recovery grant projects to acquire floodplain properties. These projects seek to permanently protect and restore floodplain habitat. The first project would acquire two parcels totaling 21.6 acres on the Duckabush River (Berntsen/Poetter). It was ranked #6 out of 10 projects approved by the Hood Canal Coordinating Council (HCCC) in 2012. Funding would also be used for the removal of existing structures, onsite systems, treatment of invasive species and restoration of native vegetation. The primary goal of this project is to protect existing high quality habitat of the Duckabush and Dosewallips River floodplains critical to Chinook salmon recovery.

The second project consists of three parcels and would acquire 2.1 acres of floodplain on the Big Quilcene River (Bergeson/Newman). This project was ranked #3 out of 10 by the HCCC in 2012. The ultimate goal is to support high quality riparian habitat for Hood Canal Summer Chum by returning disturbed lands to healthy riparian forest as part of an activated floodplain and channel migration zone.

Commissioner Johnson moved to approve Agreement #RCO#12-1385C for the Dosewallips and Duckabush Acquisitions (Berntsen/Poetter) in the amount of \$345,275 with the Washington State Salmon Recovery Funding Board. Commissioner Sullivan seconded the motion which carried by a unanimous vote.

Commissioner Sullivan moved to approve Agreement #RCO#12-1384C for the Big Quilcene River Acquisition (Bergeson/Newman) in the amount of \$207,900 with the Washington State Salmon Recovery Funding Board. Commissioner Johnson seconded the motion which carried by a unanimous vote.





**Advisory Board Reappointment; Jefferson County Planning Commission:** Michelle McConnell, Associate Planner stated that currently there is a vacancy on the Jefferson County Planning Commission for a District #1 representative. The vacancy was advertised and one letter of interest was received by Bill Miller requesting reappointment. An advertisement was also placed for a vacancy in District #2 with no response. Commissioner Johnson moved to reappoint Bill Miller to a four (4) year term, expiring March 17, 2017 as a District #1 representative on the Jefferson County Planning Commission. Commissioner Sullivan seconded the motion which carried by a unanimous vote. The Board directed Community Development staff to continue seeking representation for District #2 on this Commission.

The meeting was recessed at 11:07 a.m. and reconvened at 12:02 p.m. for the Quarterly Elected Officials/Department Directors lunch meeting with all three Commissioners present. The meeting was recessed at 1:16 p.m. and reconvened at 1:31 p.m. All three Commissioners were present for the afternoon session.

**COUNTY ADMINISTRATOR BRIEFING SESSION:** County Administrator Philip Morley reviewed the following with the Board.

**Letter of Support for Mystery Bay Management Plan:** Commissioner Sullivan moved to approve a letter of support to be sent to the Washington State Department of Commerce recommending approval of the Mystery Bay Management Plan. Commissioner Johnson seconded the motion which carried by a unanimous vote.

**Letter of Support for Olympic Fresh Program:** Commissioner Sullivan moved to approve a letter of support to be sent to the United States Department of Agriculture, Food and Nutrition Service in support of the North Olympic Peninsula Resource Conservation and Development Council's proposal entitled, "Olympic Fresh: Growing strong kids, farms and schools on the Olympic Peninsula of Washington." Commissioner Johnson seconded the motion which carried by a unanimous vote.

- Calendar Coordination:

- Quarterly Elected Officials/Department Directors Lunch was held today
- SPECIAL MEETING: Community Input meeting on April 22, 2013 at 7:00 p.m. at the Port Ludlow Beach Club
- Finance Committee meeting on April 23, 2013
- Commissioner Johnson will attend a Metropolitan Park District (MPD) Steering Committee meeting on April 23, 2013
- Chairman Austin will attend a JeffCom meeting on April 25, 2013
- Chairman Austin will attend a Jefferson-Port Townsend Regional Emergency Preparedness (JPREP) meeting on April 26, 2013
- Commissioners will attend the Brinnon Loyalty Day Parade on April 26, 2013
- Commissioner Johnson will be out of the office April 25 through May 5, 2013
- Next week is a 5<sup>th</sup> Monday week – There will be No Commissioner meeting

- SPECIAL MEETING: Community Input meeting on May 9, 2013 at 7:00 p.m. at the Brinnon Community Center
- Commissioner Johnson may attend a Salmon Recovery Conference in Canada on May 14-16, 2013
- Commissioners will attend the Jefferson County Board of Health meeting on May 16, 2013
- Commissioners will participate in the Rhody Parade on May 18, 2013
- SPECIAL MEETING: Community Input meeting on May 21, 2013 at 7:00 p.m. at the Port Townsend Community Center
- Monday, May 27, 2013 is Memorial Day – The Board will meet on Tuesday, May 28, 2013
- There is a conflict with using the Chambers on May 28, 2013 so the County Administrator Briefing Session will end at 3:00 p.m.
- Commissioner Johnson will attend the Jefferson-Port Townsend Regional Emergency Preparedness meeting on May 31, 2013
- Chairman Austin will be out of the office May 29, 2013 through June 3, 2013
- Legislative Session:
  - Special 30 day session
- Miscellaneous Items
  - Tourism Coordinating Council (TCC) concern about the delay of Lodging Tax Advisory Committee (LTAC) funding agreements. The format for the agreements are in place and will be approved in a timely manner in the future.
  - Note of Appreciation for the PERC Tax Blues Breakfast volunteers
  - Water Franchise Application; Walter Moa
  - Reviewed Letter from Patty Murray; Section 8 Housing
  - Auditor’s Office staffing; Half time position funding
  - Quarterly Elected/Department Director Meeting; Strategic Plan
  - Quilcene Tourism; Website Link to LingerLongerinQuilcene.com
  - Port Ludlow Community Input Meeting
  - Correspondence from Elizabeth Johnson
  - Collective Impact Jobs Group
- Future Agenda Items (Not Discussed)

**NOTICE OF ADJOURNMENT:** Commissioner Sullivan moved to adjourn the meeting at 2:56 p.m. until the next regular meeting or special meeting as properly noticed. Commissioner Johnson seconded the motion which carried by a unanimous vote.

JEFFERSON COUNTY  
BOARD OF COMMISSIONERS

SEAL:

John Austin, Chair

ATTEST:

Phil Johnson, Member

Leslie R. Locke  
Deputy Clerk of the Board

David Sullivan, Member



District No. 1 Commissioner: Phil Johnson  
District No. 2 Commissioner: David W. Sullivan  
District No. 3 Commissioner: John Austin

County Administrator: Philip Morley  
Clerk of the Board: Erin Lundgren



**DRAFT**

**MINUTES**  
**Special Meeting**  
**April 22, 2013**



**DRAFT**

Chairman John Austin called the meeting to order at approximately 7:00 p.m. at the Port Ludlow Beach Club. Also present was Commissioner David Sullivan, Commissioner Phil Johnson, Treasurer Judi Morris, Superior Court Clerk Ruth Gordon, County Administrator Philip Morley and Community Development Director Carl Smith. Attending from other agencies were Port of Port Townsend Commissioner Leif Garrison and Public Utility District (PUD) #1 Commissioner Wayne King.

County Administrator Philip Morley served as meeting facilitator and welcomed everyone. He introduced the Elected/Appointed Officials who each gave a report on current activities they are involved in.

After introductions and review of the format for the participatory exercise, the following citizen questions and comments were discussed:

#### LAW AND JUSTICE/COURTS

- Is there any way to keep the newspapers from reprinting information regarding the trial so a fairer trial can be run?

#### PORT OF PORT TOWNSEND

- What is at Point Hudson for the Port District and will it move to the new administration building?
- Is there a plan for development of a commercial facility to paint boats that would create an eco-friendly job opportunity in the Port Townsend/Jefferson County marine industry?

#### PUBLIC UTILITY DISTRICT (PUD) #1

- When should we expect our first bill?
- How can we get credit for Puget Sound Energy (PSE) last outrageous bill?
- If I bought a new appliance last weekend and there is a PSE \$50 rebate, is there a way to obtain the rebate?

#### METROPOLITAN PARK DISTRICT (MPD)

- What would it take to create a Port Ludlow Park District so we can be exempt from the Metropolitan Park District?
- If the Port Ludlow community does not wish to be part of Metro Park District, how do we opt out?
- If an MPD was passed what would be the affect on property taxes? What is the mission of the MPD Steering Committee?

MISCELLANEOUS

- Assessor: How do you intend to evaluate the property value of Iron Mountain Quarry?

SHORELINE MASTER PROGRAM

- Why can't the net pen issue be separated from the rest of the Shoreline Management Plan so the latter can be put into effect?
- Is there any way we, the citizens of Jefferson County, can influence the State to not allow the net pens?

**NOTICE OF ADJOURNMENT:** Commissioner Johnson moved to adjourn the meeting at 9:10 p.m. until the next regular meeting or special meeting as properly noticed. Commissioner Sullivan seconded the motion which carried by a unanimous vote.

JEFFERSON COUNTY  
BOARD OF COMMISSIONERS

SEAL:

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David Sullivan, Member