

Joint STAC & SPAC Kick-off Meeting
June 2, 2006 · Meeting Notes

Location: Jefferson County Library, Port Hadlock

Attendees: *Committee Members* - Karen Best, Scott Brewer, John Cambalik, Greg Coates, Larry Crockett, Jeff Davis, Yvonne Dettlaff, Jim Donaldson, Peter Downey, Eveleen Muehlethaler, Connie Muggli, Hugh Shipman, Stephen Stanley, Jeffree Stewart, Judy Surber, Steve Todd, Kevin Tuuri;

Staff & Consultants - Al Scalf, Josh Peters, Michelle McConnell, Rachel McHugh, Christina Pivarnik, Dave Wortman, Margaret Clancy, Gabrielle LaRoche, Susan Grigsby

Materials: Final Agenda; SMA-SMP Hand-out; Roles, Responsibilities, Operations & Schedule document; Shoreline Smarts Pop Quiz; Draft Consistency Report – '00 Draft SMP & '05 Shoreline Inventory; SPAC Meting Scheduling Survey form.

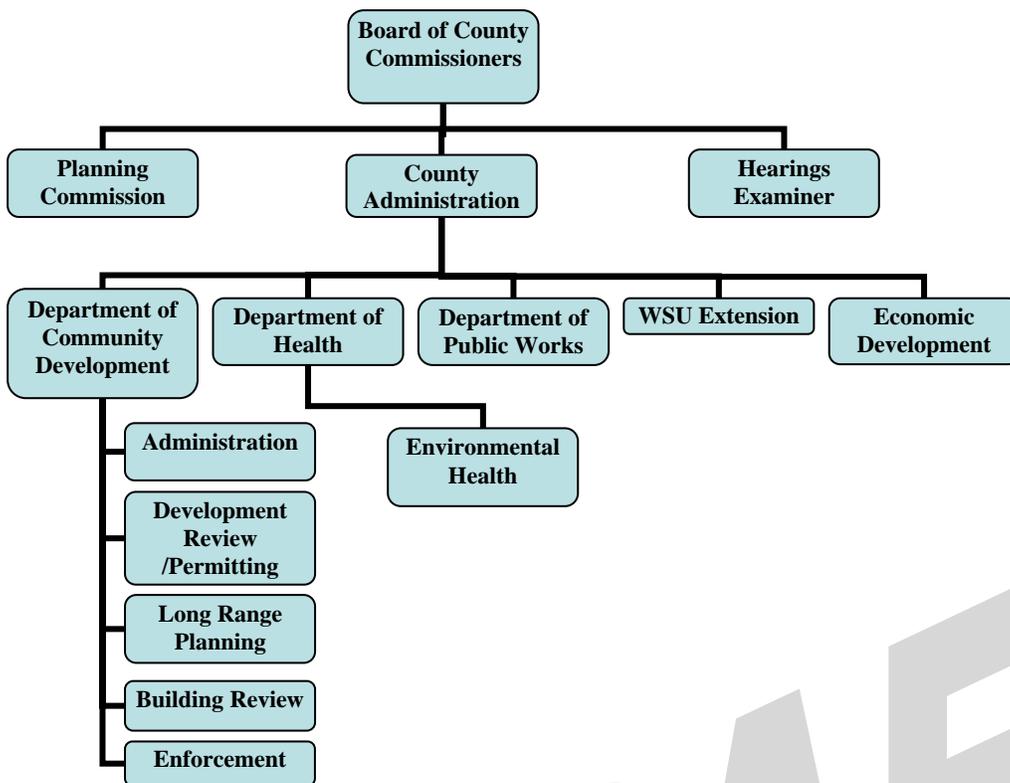
Additional Materials provided by Puget Sound Action Team (PSAT): Uncertain Future – Climate Change and Its Effects on Puget Sound report; 2004 State of the Sound report; Puget Sound Partnership factsheet; 2007 Georgia Basin/Puget Sound Research Conference Save the Date postcard; Spring 2006 PSAT Sound Waves newsletter.

10:10 am Welcome & Introductions – Project Coordinator Michelle McConnell welcomed everyone and expressed appreciation for their attendance. The group of committee members, County staff, project consultant, and Ecology staff went around the table to introduce themselves giving name, professional position, committee representation or affiliation with the Shoreline Master Program (SMP) Update.

A lighthearted, one-page *Shoreline Smarts POP QUIZ* was then distributed and the group spent a few minutes answering 6 multiple choice questions individually. Jefferson County Department of Community Development Director (DCD) Al Scalf took the lead as “teacher” and reviewed the quiz to specify the correct answer to each question. Although just a few in the room scored 100%, it was surmised that over the coming year, everyone involved will become very knowledgeable on the topics presented in the quiz!

10:25 am SMP Update Project Overview – Michelle gave a brief slideshow presentation about the project covering Shoreline Management Act (SMA) background, SMP-regulated uses and jurisdiction, previous work completed, consultants on the project, and four key components of the project outline. DCD Lead Senior Planner and Project Manager Josh Peters provided some additional and clarifying information to supplement the presentation and answer questions from the audience.

Al then provided an overview of how the Unified Development Code (UDC) is Title 18 of the Jefferson County Code (JCC) noting that UDC chapter numbers (1 – 10) have recently been replaced by JCC chapter numbers (18.05 – 18.50) and that while the SMP currently exists as Chapter 18.25, many other sections of the UDC will be pertinent to the SMP, including (but not limited to) land use districts (18.15), development standards (18.30), and “critical areas” protection (18.15.165) mandated by the state’s Growth Management Act (GMA). He also reviewed the organizational structure of Jefferson County government noting that the SMP will be implemented broadly by the legislative (Board of County Commissioners), quasi-judicial (Hearings Examiner) and administrative (Departments and Divisions) components therein (see flow chart below).



Next, a revised *Roles, Responsibilities, Operations & Schedule* document was distributed and reviewed by Josh. Key differences from a previously distributed version include:

- A description of a “levels of consensus” scoring method to be used to quantify unanimous, majority, and minority opinions if the group is in wide disagreement on a concept or statement during the update process;
- Tips for effective communication meant not to be condescending but as a starting point and reminder, to which citizens making public comment will also be directed;
- Revised meeting and task schedule reflecting kick-off meeting in June.

11:20 am **SMA Overview** – Department of Ecology Shorelines Specialist and Grant Project Officer Jeffree Stewart gave a slideshow presentation titled “Shoreline Management Guidelines and SMPs” featuring background information on the SMA and its key concepts, a variety of modern and historic photos showing examples of shoreline resources and human alterations, and some watercolor and oil painting works of art representing the shoreline’s intrinsic beauty. The slideshow will soon be made available for online viewing. Comments, questions and subsequent discussions included:

- Shorelines are edge environments between areas physically and biologically different. They’re also political “edges” with divisions between private and public tidelands, as well as between private-private. Public access issues troublesome at these edges.
- How does SMP apply to federally owned/managed lands, and/or lands that are subject to federal mandates? (e.g. Jefferson County International Airport with streams/wetlands and federal law overlap).
- Does tribal involvement include cultural resource staff as well as natural resources staff?
- What effects will global warming have on Puget Sound – who’s looking at that?
- Are there photos or maps that show marine shorelines online?

- Will the Fred Hill Pit-to-Pier project be affected by the new SMP?

12:15 pm **SMP Guidelines Overview** – With preparation of our lunch order running late, Jeffree continued by giving a slideshow presentation titled “Shoreline Management Act Guidelines” covering key components and related topics. Comments, questions and subsequent discussion included:

- Background information about the recent proposal, appeal and negotiated settlement resulting in the final 2003 guidelines.
- The importance of property rights, sustainable development, and the “no net loss” mandate.
- The parallel with the GMA requirement for use of best available science (BAS) for protecting critical areas.
- Key components including Environment Designations, Shoreline Inventory & Characterization, Restoration Planning, and Cumulative Impacts Analysis.
- The “landscape analysis” approach to characterization of watershed processes is based on the tenet that processes drive structure, which drive function therefore human alterations are critical influences.
- The baseline established by the inventory will help differentiate between “no net loss” and ‘restoration’.
- The importance of looking at locations for restoration opportunity in light of both appropriateness and availability.
- Concern that the requirement to accomplish “no net loss” as outlined in a Cumulative Impacts Analysis without implementing the Restoration Plan is a disincentive. Monitoring over time will determine whether restoration efforts are effective.

12:55 pm **Break for lunch**

1:30 pm **SMP Guidelines Overview continued** – Jeffree continued with the remainder of his presentation. Additional comments, questions, and discussion included:

- Integrating GMA-SMA mandates is tricky - critical areas protection with an SMP. City of Port Townsend’s initial attempt required a minor tweak to fix the problem.
- Use the Ecology checklist throughout the update process, not just at the end.
- DFW/mitigation option policy [Jeffree’s note on flip chart?]
- State parks/DFW actions – elk moving to Discovery Bay; Chumsortium/Salmon-Snow [Jeffree’s note on flip chart?]
- Life of the development [Jeffree’s note on flip chart?]

2:00 pm **SPAC & STAC Break-out Session** – The group broke into separate rooms as STAC and SPAC groups to review different components of the Draft Consistency Report.

’00 Draft SMP Consistency Report – A copy of the Draft Consistency Report for ’00 Draft SMP was distributed to a group of 12 and Adolfsen Associates Project Manager Dave Wortman distributed a summary document to highlight key points of the report. During Dave’s review of the summary, comments, questions and discussion included:

- At what stage did the ’00 Draft SMP get stalled – Citizen Advisory Committee review? Planning Commission? BoCC? Ecology?
- What happens when existing Environment Designations get changed – are affected landowners notified?
- Ways to notify landowners, including absentee owners: direct mail; community presentations; legal notice; press coverage; website updates; email distribution list; key session at Shoreline Charrette
- The “no net loss” standard sounds arbitrary, vague and subjective. How to balance estimated impacts with real effects? How to balance between conflicting functions & resources?
- How are the Environment Designations mapped? Use Port Townsend map as an example.

- Who's in charge? Did BoCC appoint STAC & SPAC as sub-committees?
- Who mailed the flyer recently to property owners about septic and water quality issues? [HCCC, HCSEG, DO project, UW?]
- What's going on with critical areas protections? [Public hearing 6/7; public comment by 6/14; Planning Commission recommendation 6/21; part of UDC Omnibus; related to City of Anacortes case]
- Where does all the scientific data come from? [compile existing data, ID gaps, not currently collecting new data]
- What's going on with filling wetlands on the Port Ludlow Golf Course? [Port Ludlow MPR development agreement goes through 2016 using rules & regs in place at the time of the agreement; a planning workshop is planned in July]
- Stephanie Reith from Jefferson Land Trust might be a great speaker to present to SPAC about restoration efforts.

'05 Shoreline Inventory Consistency Report – STAC members introduced themselves, their backgrounds and roles. Josh described the background and roles of STAC members who were not present. Margaret presented working drafts of maps produced as part of the shoreline characterization. The group discussed how the STAC and SPAC would interact on specific issues, particularly with regard to proposed shoreline environment designations. Josh stated that the Shoreline Charrette would be ideal for a “conference of the advisory committees” on that and other related topics.

3:40 pm **Project Schedule & Action Items** – Michelle briefly reviewed the schedule page of the *Roles, Responsibilities...* document and distributed a *SPAC Meeting Scheduling Survey* form to assist setting meeting dates and times for maximum attendance. The form will also be emailed to the group with meeting minutes and other materials distributed. Other action items identified include:

- Steve Todd will send data to Margaret and C.C. Michelle
- Judy Surber will send link to Port Townsend digital shoreline atlas
- Karen Best offered use of her boat for a group field outing/shoreline tour if needed
- Hugh Shipman offered to guide a field outing, provide a collection of photos and work to expedite new shoreline oblique photos of Jefferson County
- Michelle will send links to PSAT global warming report; Ecology's Coastal Digital Atlas; Jefferson County map of existing shoreline environment designations; Jefferson County Critical Areas webpage; and the 2000 Citizen Advisory Committee comments on the '00 Draft SMP

3:55 pm **Adjourn**